STATE OF CONNECTICUT DPUC OF PUBLIC UTILITY CONTROL

DOCKET NO. 00-01-11

DPUC INVESTIGATION INTO THE JOINT APPLICATON OF CONSOLIDATED EDISON, INC. AND NORTHEAST UTILITIES FOR A CHANGE IN CONTROL

SUPPLEMENTAL TESTIMONY OF

DAVID A. SCHLISSEL SCHLISSEL TECHNICAL CONSULTING, INC.

ON BEHALF OF THE

OFFICE OF CONSUMER COUNSEL

APRIL 25, 2000

| 1 | Q. | PLEASE STATE YOUR NAME AND BUSINESS ADDRESS. |
|----|----|---|
| 2 | A. | My name is David A. Schlissel. My business address is Schlissel |
| 3 | | Technical Consulting, Inc., 45 Horace Road, Belmont, |
| 4 | | Massachusetts 02478. |
| 5 | Q. | ON WHOSE BEHALF ARE YOU TESTIFYING IN THIS |
| 6 | | PROCEEDING? |
| 7 | A. | I am testifying on behalf of the Office of Consumer Counsel. |
| 8 | | ("OCC") |
| 9 | Q. | HAVE YOU PREVIOUSLY FILED TESTIMONY IN THIS |
| 10 | | PROCEEDING? |
| 11 | A. | Yes. I filed testimony on March 20, 2000, in which I noted that I |
| 12 | | had not been able to complete my detailed investigations because |
| 13 | | the Connecticut Light & Power Company ("CL&P" or "the |
| 14 | | Company") had not fully answered the interrogatories that the |
| 15 | | OCC had submitted on the potential impact of the proposed merger |
| 16 | | between Northeast Utilities and Consolidated Edison, Inc., |
| 17 | | ("CECONY" or "CEI") on the reliability of electric generating |
| 18 | | capacity, transmission and distribution within the State of |
| 19 | | Connecticut. |

| 1 | Q. | HAS CL&P SUBSEQUENTLY ANSWERED ALL OF THE |
|----------------------|----|--|
| 2 | | INTERROGATORIES THAT WERE OUTSTANDING AS OF |
| 3 | | MARCH 20, 2000? |
| 4 | A. | Essentially yes. However, several of the files that the Company has |
| 5 | | provided will not work. Although I requested assistance from |
| 6 | | CL&P as soon as I received the files last week, I have not yet |
| 7 | | heard back from the Company. Consequently, I may have to |
| 8 | | supplement this testimony when I appear at the hearings in this |
| 9 | | proceeding. |
| 10 11 12 13 | I. | THE POTENTIAL IMPACT OF THE MERGER ON THE RELIABILITY OF THE ELECTRIC SERVICE PROVIDED TO CUSTOMERS IN CONNECTICUT |
| 14 | Q. | HAVE YOU SEEN ANY RECENT COMPANY |
| 15 | | ASSESSMENTS OF THE RELIABILITY OF THE |
| 16 | | ELECTRIC SERVICE CL&P PROVIDES TO CUSTOMERS |
| 17 | | IN CONNECTICUT? |
| 18 | A. | Yes. The Company has provided copies of Presentations that were |
| 19 | | given to the Corporate Affairs Committee of the NU Board of |
| 20 | | Trustees in May and December 1999 which reported on the |
| 21 | | reliability of the electric service provided by NU's operating |
| 22 | | companies. |

| 1 | Q. | WHAT WERE THE CONCLUSIONS OF THE MAY 1999 |
|----------|----|--|
| 2 | | PRESENTATION TO THE NU BOARD OF TRUSTEES? |
| 3 | A. | The May 1999 Presentation reported that the reliability of the |
| 4 | | electric service provided by CL&P had been worse than the |
| 5 | | reliability of other utilities in the Northeast during the 1990s and |
| 6 | | had been much worse than the reliability of other utilities when |
| 7 | | major storms were included.1 In fact, CL&P's reliability was |
| 8 | | "inadequate to meet customer and regulator expectations." |
| 9 | | Moreover, the members of the Corporate Affairs Committee were |
| 10 | | told that reaching acceptable reliability performance levels would |
| 11 | | require five years of intensive capital investment. ³ |
| 12 | Q. | DID THE MAY 1999 ASSESSMENT IDENTIFY THE |
| 13 | | REASONS FOR CL&P'S POOR RELIABILITY? |
| 14 | A. | Yes, The May 1999 Assessment identified a number of reasons for |
| 15 | | CL&P's poor reliability including: |
| 16 17 | | • The high density of trees in the Company's service area ⁴ |
| | | May 1999 Presentation on "NU's Reliability 1999-2003," |

May 1999 Presentation on "NU's Reliability 1999-2003," CL&P's Response to Interrogatory OCC-181(b), at pages 9 and 16

May 1999 Presentation on "NU's Reliability 1999-2003," CL&P's Response to Interrogatory OCC-181(b), at page 29.

May 1999 Presentation on "NU's Reliability 1999-2003," CL&P's Response to Interrogatory OCC-181(b), at page 30.

May 1999 Presentation on "NU's Reliability 1999-2003," CL&P's Response to Interrogatory OCC-181(b), at page 12.

| 1 | | The age of the Company's distribution system |
|----------|----|---|
| 2 | | |
| 3 | | - 33% of the poles were over 40 years old and CL&P |
| 4 | | had had no Inspection and Treatment program |
| 5 | | between 1991 and 1998. ⁵ |
| 6 | | 2407 - 641 11 - 141 1 |
| 7 | | - 34% of the conductor was over 40 years old although |
| 8 | | the Company recognized that old conductor would not |
| 9 | | last forever and that there would be higher repair |
| 10 | | expenses as time went on. ⁶ |
| 11 | | The neglect of severed wine at CI &D was law semmand to |
| 12 | | • The percent of covered wire at CL&P was low compared to |
| 13 14 | | other distribution companies in the general area even though CL&P knew that covered wire had less than half the |
| 15 | | |
| 16 | | interruptions per mile as did bare wire. ⁷ |
| 17 | | Many Company substations had "antiquated" and obsolete |
| 18 | | equipment. |
| 19 | | equipment. |
| 20 | | • Lots of Storms. ⁸ |
| 21 | | Lots of Storms. |
| 22 | Q. | DID THE DECEMBER 1999 ASSESSMENT REACH |
| 23 | | SIMILAR CONCLUSIONS? |
| 24 | A. | Yes. The December 1999 Presentation to the Corporate Affairs |
| 25 | | Committee of the NU Board of Trustees similarly reported that |
| 26 | | CL&P's reliability had been worse than the average Northeast |
| | | |

May 1999 Presentation on "NU's Reliability 1999-2003,"
CL&P's Response to Interrogatory OCC-181(b) at page 10

CL&P's Response to Interrogatory OCC-181(b), at page 10.

May 1999 Presentation on "NU's Reliability 1999-2003,"
CL&P's Response to Interrogatory OCC-181(b), at page 11.

May 1999 Presentation on "NU's Reliability 1999-2003," CL&P's Response to Interrogatory OCC-181(b), at page 13.

May 1999 Presentation on "NU's Reliability 1999-2003," CL&P's Response to Interrogatory OCC-181(b), at pages 9 and 14.

| 1 | performance each year since 1989 both with and without storms.9 |
|----------------------|---|
| 2 | In fact, in many years CL&P's reliability had been significantly |
| 3 | worse than that of other peer utilities. |
| 4 | The December 1999 Presentation also noted that there were |
| 5 | significant gaps between customer expectations and NU's |
| 6 | performance and that customer satisfaction at CL&P was poorer |
| 7 | than the national average. 10 As a result, CL&P needed to: |
| 8 | * "Dramatically improve" the reliability of the service it provided to peer company levels. |
| 10 11 12 13 | * Focus on improvements that would affect major storm performance. ¹¹ |
| 13 14 Q. | WAS CL&P'S RELIABILITY IMPROVED IN 1999? |
| 15 A. | Yes. According to CL&P's 2000 Transmission and Distribution |
| 16 | Reliability Performance Report, the reliability of the service |
| 17 | provided to the Company's customers was improved in 1999 over |
| 18 | what it had been in previous years. |

December 1999 Presentation on the "Reliability of NU's Energy Delivery System," CL&P's Response to Interrogatory OCC-181(b), at page 4.

December 1999 Presentation on the "Reliability of NU's Energy Delivery System," CL&P's Response to Interrogatory OCC-181(b), at page 6

December 1999 Presentation on the "Reliability of NU's Energy Delivery System," CL&P's Response to Interrogatory OCC-181(b), at page 10.

| 1 | Q. | HAS THE COMPANY'S RECENT BUSINESS PLAN |
|----|----|---|
| 2 | | IDENTIFIED THE FACTORS WHICH HAVE LED TO |
| 3 | | CL&P'S POOR RELIABILITY? |
| 4 | A. | |
| 5 | | |
| 6 | | |
| 7 | | |
| 8 | | |
| 9 | | |
| 10 | | |
| 11 | | DISCUSSES PROPRIETARY MATERIALS ¹² 13 14 |
| 12 | | |
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| 14 | | |
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13

PROPRIETARY

PROPRIETARY PROPRIETARY

| 2 | | COMPANY ASSESSMENTS CONSISTENT WITH THE |
|----|----|--|
| 3 | | FINDINGS OF ITS EARLIER EVALUATIONS? |
| 4 | A. | Yes. The conclusions of the May and December 1999 |
| 5 | | Presentations on NU system reliability were very consistent with |
| 6 | | the findings of earlier Company evaluations. For example, a |
| 7 | | presentation to the June 27, 1995 meeting of the Corporate |
| 8 | | Responsibility Committee of the NU Board of Trustees had |
| 9 | | reported that CL&P's reliability was poorer than that of the other |
| 10 | | NU companies and that significant improvement was required.15 |
| 11 | | Similarly, a Status Report to the May 20, 1997 meeting of the |

CONCLUSIONS

 \mathbf{OF}

THESE

RECENT

Despense to OCC 173

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16

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Q.

WERE

THE

Corporate Affairs Committee of NU's Board of Trustees on "the

Energy Delivery Business and Distribution System Reliability"

noted that "CL&P's customers [were] without power more often

than most other companies."16 Indeed, this Status Report showed

that CL&P's operational performance was significantly worse than

industry average performance based on 1995 data.

Response to OCC-173.
Status Report to the May 20, 1997, meeting of Corporate Affairs Committee, a copy of which was included in CL&P's response to Interrogatory OCC-173, at page 7.

| 1 | Q. | DID THESE EARLIER EVALUATIONS PROVIDE ANY |
|----------------|----|--|
| 2 | | REASONS FOR CL&P'S POOR ELECTRIC SYSTEM |
| 3 | | RELIABILITY? |
| 4 | A. | Yes. The May 20, 1997, Status Report to the Corporate Affairs |
| 5 | | Committee of NU's Board of Trustees reported that in preceding |
| 6 | | years the Company had reduced its workforce and deferred |
| 7 | | maintenance. ¹⁷ For example, the Status Report noted that the |
| 8 | | following maintenance activities had been deferred: |
| 9 | | * Removing double poles |
| l0 l1 | | * Replacing old obsolete equipment |
| 12 13 14 | | * Replacing direct buried cable |
| 15 | | * Inspecting and treating poles ¹⁸ |
| l6 l7 | | The reliability-related materials from the Company's 1997 Budget |
| 18 | | Presentation to the Board of Trustees similarly noted that the |
| 19 | | Company had reduced the numbers of workers where possible and |
| 20 | | had deferred the filling of 60 open positions until the second half of |
| | | |

Status Report to the May 20, 1997, meeting of Corporate Affairs Committee, a copy of which was included in CL&P's response to Interrogatory OCC-173, at pages 8 and 9.

Status Report to the May 20, 1997, meeting of Corporate Affairs Committee, a copy of which was included in CL&P's response to Interrogatory OCC-173, at page 9.

| 1 | | 1998. ¹⁹ The same presentation also listed the major needs that had |
|----------------------------|----|---|
| 2 | | not been funded: |
| 3 | | More aggressive reliability improvement program |
| 4 5 | | Planned replacement of obsolete equipment |
| 6 7 | | Staffing additions for some classifications |
| 8 9 10 | | • [Information Technology] initiatives to improve service to customers and Energy Delivery efficiency |
| 11 12 | | Storm restoration costs may be under funded.²⁰ |
| 13 | | Storm restoration costs may be under randed. |
| 14 | Q. | HAS THE COMPANY INDICATED THE MAGNITUDE OF |
| | • | |
| 15 | | THE WORKFORCE REDUCTIONS CARRIED OUT |
| | | THE WORKFORCE REDUCTIONS CARRIED OUT DURING THE EARLY 1990'S? |
| 15 | Α. | |
| 15 16 | - | DURING THE EARLY 1990'S? |
| 15 16 17 | - | DURING THE EARLY 1990'S? Yes. The Company's response to Interrogatory AG-17 in this |
| 15 16 17 18 | - | DURING THE EARLY 1990'S? Yes. The Company's response to Interrogatory AG-17 in this proceeding reveals that the number of CL&P employees assigned |
| 15 16 17 18 19 | - | DURING THE EARLY 1990'S? Yes. The Company's response to Interrogatory AG-17 in this proceeding reveals that the number of CL&P employees assigned to electric distribution work progressively declined from 1,505 in |

¹⁹⁹⁷ Budget Presentation, included in CL&P's response to Interrogatory OCC-181(b), at page 7.

²⁰ 1997 Budget Presentation, included in CL&P's response to Interrogatory OCC-181(b), at page 27.

²¹ CL&P response to Interrogatory AG-17, page 4 of 4.

| 1 | | Since 1997, the Company has increased the number of employees |
|----|----|---|
| 2 | | assigned to distribution work to 1,092. |
| 3 | Q. | HAS THE COMPANY MADE A COMMITMENT NOT TO |
| 4 | | REDUCE THE NUMBER OF EMPLOYEES WORKING ON |
| 5 | | DISTRIBUTION SYSTEM OR TRANSMISSION SYSTEM |
| 6 | | MAINTENANCE IN CONNECTICUT AS A RESULT OF |
| 7 | | THE PROPOSED MERGER WITH CON EDISON? |
| 8 | A. | No. CL&P has not made such a commitment. Instead, the |
| 9 | | Company has said that it has not yet formulated plans in sufficient |
| 10 | | detail to say whether it intends to reduce the number of employees |
| 11 | | working on distribution system and transmission system |
| 12 | | maintenance in Connecticut as a result of the merger. ²² |
| 13 | Q. | HAS THE DPUC EXPRESSED CONCERN ABOUT CL&P'S |
| 14 | | POOR RELIABILITY? |
| 15 | A. | Yes. The DPUC has repeatedly expressed concern since 1993 |
| 16 | | about CL&P's reliability and the need for the Company to |
| 17 | | complete planned and funded improvement projects. For example, |
| 18 | | the DPUC specifically noted in its 1993 Decision in Docket No. |
| 19 | | 92-11-11 that, while the Company's overall reliability in 1992 was |

²² CL&P response to Interrogatory OCC-158.

| 1 | acceptable, it was concerned with a number of factors that could |
|----|---|
| 2 | culminate in a steady decline in reliability. These factors included: |
| 3 | 1) CL&P's reductions in budgeted expenditures for both |
| 4 | reliability improvement and distribution maintenance, |
| 5 | |
| 6 | 2) the failure of the Company to complete scheduled |
| 7 | distribution maintenance in 1992, |
| 8 | |
| 9 | 3) the Company's current emphasis on nuclear performance |
| 10 | enhancement which could diminish management attention |
| 11 | from efforts to improve distribution reliability. |
| 12 | |
| 13 | Consequently, the DPUC specifically warned CL&P that it would |
| 14 | not tolerate "any significant degradation in reliability." |
| 15 | The DPUC continued to express its concern about CL&P's poor |
| 16 | reliability in subsequent dockets: |
| 17 | Docket No. 95-11-20: "Systematically updating aging plant |
| 18 | equipment has been neglected by CL&P too long. Company |
| 19 | strongly encouraged to expand line maintenance activities to |
| 20 | include proactively addressing reliability before Department orders |
| 21 | Company to do so." |
| 22 | |
| 23 | Docket No. 97-05-12: "The Department is convinced that the |
| 24 | reactionary mode of reliability at CL&P for 10 years has made |
| 25 | little headway. CL&P has failed to build and maintain a |
| 26 | distribution system that provides an acceptable level of reliability. |
| 27 | CL&P must make permanent improvement to its distribution |
| 28 | system." |
| 29 | · |
| 30 | Docket No. 97-11-10: "Overall system reliability has declined |
| 31 | significantly over the period 1992-1996 when the impact of major |
| 32 | storms is considered." |
| 33 | |
| 34 | Docket No. 98-01-02: "The Department reaffirms the conclusions |
| 35 | it reached in the August 21, 1998 Decision in Docket Nos. 86-12- |
| | $\boldsymbol{\varepsilon}$ |

03 and 97-11-10 that the reliability of CL&P's distribution system 1 should be improved, particularly under major storm conditions. 2 3 Implementing covered wire and related rebuild work, combined with enhanced tree trimming on three-phase backbones, should 4 provide a major benefit in terms of reducing tree contact outages, 5 under both storm and non-storm conditions. 6 These programs represent a major new commitment on the part of the Company to 7 8 improve its service reliability following years of neglect. The Department encourages the Company to follow through on these 9 programs as they have been represented in this proceeding." 10 11 12 Q. DID THE DPUC ALLOW CL&P TO RECOVER THE 13 PROJECTED COSTS OF DISTRIBUTION RELIABILITY IMPROVEMENT PROJECTS AND ACTIVITIES FROM 14 15 **RATEPAYERS?** 16 Yes. The Company has been permitted to charge ratepayers for Α. 17 planned distribution reliability improvement projects and activities. 18 Unfortunately, the Company has reduced the number of 19 distribution workers and has deferred needed projects and 20 improvements. 21 Q. HAS THE COMPANY CITED OR PROVIDED ANY 22 STUDIES OR ANALYSES TO SUPPORT ITS CLAIM THAT THE PROPOSED MERGER WOULD ENHANCE THE 23 RELIABILITY OF THE ELECTRIC SERVICE PROVIDED 24 25 BY CL&P TO CUSTOMERS IN CONNECTICUT?

| 1 | A. | No. The Company was unable to provide any studies or analyses |
|----|----|--|
| 2 | | to support its claim that the proposed merger would lead to |
| 3 | | improved service reliability. ²³ |
| 4 | Q. | WHAT ARE YOUR CONCLUSIONS REGARDING THE |
| 5 | | POTENTIAL IMPACT OF THE PROPOSED MERGER ON |
| 6 | | THE RELIABILITY OF SERVICE PROVIDED TO CL&P'S |
| 7 | | ELECTRIC CUSTOMERS IN CONNECTICUT? |
| 8 | A. | My conclusions regarding the potential impact of the proposed |
| 9 | | merger are as follows: |
| 10 | | 1. Ratepayers are already paying for improved electric service |
| 11 | | reliability. The DPUC must ensure that CL&P spends |
| 12 | | ratepayer supplied funds on improving the reliability of the |
| 13 | | electric service it provides to customers in Connecticut. |
| 14 | | 2. The proposed merger may drain needed financial, |
| 15 | | management and worker resources away from essential |
| 16 | | reliability projects in Connecticut. CL&P's poor distribution |
| 17 | | system reliability since the early 1990's shows what can |
| 18 | | happen when the Company is allowed to reduce the number |

See for example, CL&P's Responses to Interrogatories EL-54, EL-128, OCC-48, and OCC-157.

| 1 | | | of employees assigned to distribution work and to defer |
|----------|-----|------|---|
| 2 | | | essential improvement projects. |
| 3 | | 3. | Given the magnitude of the efforts required to improve |
| 4 | | | service reliability in Connecticut, it is not realistic to expect |
| 5 | | | that the Company will be able to realize the merger savings |
| 6 | | | that it claims are achievable from reductions in the numbers |
| 7 | | | of electric distribution employees. Moreover, the DPUC |
| 8 | | | should be concerned that in the attempt to achieve merger |
| 9 | | | savings the combined companies would reduce the financial, |
| 10 | | | management and worker resources currently assigned to |
| 11 | | | electric distribution reliability improvement efforts in |
| 12 | | | Connecticut. |
| 13 | | 4. | Neither CL&P or CECONY has been able to provide any |
| 14 | | | evidence supporting the claim that the proposed merger |
| 15 | | | would enhance the reliability of the electric service provided |
| 16 | | | to customers in Connecticut. |
| 17 18 | II. | | RE ARE SIGNIFICANT REASONS Y THE DPUC SHOULD BE |
| 10 19 | | | CERNED ABOUT CECONY'S |
| 20 | | | RIBUTION SYSTEM RELIABILITY |
| 20 21 | | DIST | RIDUTION SISTEM RELIABILITY |
| 22 | Q. | DO | YOU AGREE WITH THE CLAIM BY CECONY |
| 23 | | WIT | NESS SCHOENBLUM THAT CECONY IS BY MOST |

| 1 | | MEASURES THE MOST RELIABLE ELECTRIC UTILITY |
|----|----|--|
| 2 | | IN THE U.S. AND THEREFORE CONCERNS ABOUT |
| 3 | | CECONY'S RELIABILITY ARE UNWARRANTED? |
| 4 | A. | No. While the studies cited by Mr. Schoenblum appear to show |
| 5 | | that, according to certain measures, CECONY is the most reliable |
| 6 | | utility among the companies included in the various comparative |
| 7 | | surveys, there are a number of reasons why the DPUC nevertheless |
| 8 | | should be concerned about the reliability of the electric service |
| 9 | | provided by that Company: |
| 10 | | 1. Mr. Schoenblum's conclusion is that "by most measures" |
| 11 | | CECONY is the most reliable electric utility. If you |
| 12 | | examine the studies provided by CECONY to support this |
| 13 | | claim, you find that CECONY is far from the most reliable |
| 14 | | electric utility if you consider the CAIDI (Customer Average |
| 15 | | Interruption Duration Index) which measures the average |
| 16 | | restoration time for interruption during the year. ²⁴ This is |
| 17 | | especially true if you consider the CAIDI including major |

storms. In fact, CECONY has experienced four outages of

18

TB&A "Annual Electric Distribution Reliability Best Practices Survey," provided in response to OCC-094, at pages 15 and 19.

| greater | than | 24 | hours | duration | as | a | result | of | storms | within |
|----------|------|-----|-------------------|----------|----|---|--------|----|--------|--------|
| the past | two | yea | rs. ²⁵ | | | | | | | |

- 2. There are many different ways for utilities to develop their reliability data. For example, some individual utilities might consider only those outages of more than 5 minutes in duration while others might include all outages of greater than 1 minute or 3 minutes in duration. Similarly, individual utilities may apply different definitions of what constitutes a major event or of the types of outages that should be considered. Unfortunately, it is not apparent whether the two inter-company reliability studies upon which Mr. Schoenblum relies have made sure that the reliability data from each utility was reported or developed on a consistent basis.
- 3. The remedial actions resulting from the CECONY and public investigations that were conducted after the July 1999 outage in the Washington Heights section of New York City will lead to expensive and long-term equipment change-outs. For example, CECONY is budgeting \$20 million for the year 2000 on replacing heat sensitive stop joints from eight

Response to Interrogatory EL-210.

| targeted networks that experienced problems in 1999.26 |
|--|
| However, the Company has not provided any information on |
| how many years it will take to replace heat sensitive stop |
| joints in its remaining forty seven networks in New York |
| City or how expensive this work will be. |

4. Similarly, the Company's Independent Review Board Report for the Washington Heights outage recommended that CECONY make a much more aggressive use of thermal modeling and temperature monitory.²⁷ According to the Independent Review Board, this would allow the Company to do a better job of understanding the thermal environment in which its underground equipment operates and of keeping all underground cables and equipment within their rated temperature limits. The Independent Review Board also recommended that CECONY develop an improved cable rating system that relates more closely to the real-time temperature environment in which the equipment is

Response to EL-69, page 6 of 7.

[&]quot;Washington Heights Network Shutdown of July 1999," provided in response to Interrogatory OCC-130, at page 10.

| 1 | | operating. ²⁸ It is uncertain at this time how extensive and |
|----------|----|--|
| 2 | | expensive the corrective actions that ultimately result from |
| 3 | | these recommendations will be. However, as the |
| 4 | | Independent Review Board noted, "Considering the size of |
| 5 | | the Con Edison network system, it will take years to realize |
| 6 | | a significant benefit from programs to change out equipment |
| 7 | | or change equipment or cable specifications on a system- |
| 8 | | wide basis." ²⁹ |
| 9 | 5. | At the same time, CECONY's system still contains a |
| 10 | | significant amount of aging, paper-insulated cable. |
| 11 | | According to the Staff of the New York State Public Service |
| 12 | | Commission, although this is not an obsolete technology, |
| 13 | | paper-insulated cables are known to be weak areas in |
| 14 | | CECONY's network system with higher than average failure |
| 15 | | rates. ³⁰ As explained by the Staff of the New York State |
| 16 | | Public Service Commission: |
| 17 18 | | Paper/lead cables are susceptible to moisture intrusion, even if moisture intrusion through stop |

²⁸ "Washington Heights Network Shutdown of July 1999," provided in response to Interrogatory OCC-130, at page 10.

²⁹ "Washington Heights Network Shutdown of July 1999," provided in response to Interrogatory OCC-130, at page 10.

New York State Public Service Commission "Report on July 1999 Con Edison Outages," issued March, 2000, at page 4 of the Executive Summary.

joints is eliminated, because the cable's lead sheath can be damaged by collapsed ducts, accidental digins, or salt water corrosion. Undisturbed, paper/lead cable can perform well for many years. However, the older the cable, the more likely it is that harsh conditions have damaged the cable's lead sheath, increasing the potential for [failure].³¹

CECONY has replaced such paper-insulated since the 1980's with plastic-insulated cable that is less susceptible to heat stress. Last year, as a result of the July, 1999, outage, CECONY management decided to accelerate the paper-insulated cable removal program, with an expected completion date of 2024.

However, the Staff of the New York State Public Service Commission has found that CECONY's program for replacing paper-insulated cable needs to be better coordinated.³² The Staff also has expressed concern about the proposed 2024 completion date for the replacement program. Consequently, the Staff recommended that

New York State Public Service Commission "Report on July 1999 Con Edison Outages," issued March, 2000, at page 31.

New York State Public Service Commission "Report on July 1999 Con Edison Outages," issued March, 2000, at page 31.

| 1 | | CECONY evaluate further acceleration of its paper- |
|----------------|----|--|
| 2 | | insulation cable replacement efforts. ³³ |
| 3 | | CECONY's system will have a greater susceptibility to cable |
| 4 | | failures until the paper-insulated cable has been completely |
| 5 | | removed from its system. |
| 6 | Q. | WHY IS CECONY'S ELECTRIC SYSTEM SO RELIABLE? |
| 7 | A. | CECONY has constructed a secondary network grid system |
| 8 | | covering large portions of New York City in which each network |
| 9 | | operates independently of its neighboring networks and is fed from |
| 10 | | multiple distribution feeder cables. According to CECONY, this |
| 11 | | network system: |
| 12 13 14 | | provides maximum reliability and flexibility by an interconnected grid with simultaneous multiple paths for power to flow to customers. The network system |
| 15 | | employs a second contingency design and is utilized |
| 16 | | for approximately three-quarters of CECONY's |
| 17 | | electric customers. Second contingency design |
| 18 | | criteria allows continuity of service even when any |
| 19 | | one or two of the three primary supply feeders are |
| 20 | | out of service. ³⁴ |
| 21 | | |
| 22 | | Approximately 86 percent of CECONY's customers are served |
| 23 | | through this network system. |

New York State Public Service Commission "Report on July 1999 Con Edison Outages," issued March, 2000, at page 51.

Response to Interrogatory EL-62.

| 1 | Q. | WILL NU ATTEMPT TO REPLICATE SUCH A NETWORK |
|----------|------|--|
| 2 | | SYSTEM IN CONNECTICUT AS A RESULT OF THE |
| 3 | | PROPOSED MERGER? |
| 4 | A. | No. According to CL&P, it would have to incur "the |
| 5 | | extraordinary cost of constructing a similar secondary network |
| 6 | | system to enjoy its benefits."35 |
| 7 | Q. | WHAT ARE YOUR CONCLUSIONS REGARDING |
| 8 | | CECONY'S ELECTRIC DISTRIBUTION SYSTEM |
| 9 | | RELIABILITY? |
| 10 | A. | CECONY's system appears to be very reliable, essentially as a |
| 11 | | result of its use of secondary networks. However, if it approves |
| 12 | | the proposed merger, the DPUC should ensure that CL&P's |
| 13 | | current Connecticut customers are not charged any costs related to |
| 14 | | or resulting from service related problems in CECONY's system. |
| 15 | | In addition, there does not appear to be any reason to expect that |
| 16 | | NU's customers will receive any significant improvement from the |
| 17 | | proposed merger in the reliability of the electric service that they |
| 18 | | receive from CL&P. |
| 19 20 | III. | THE PETITIONERS HAVE FAILED TO PROVIDE ADEQUATE EVIDENCE SUPPORTING |
| 21 | | THEIR CLAIM THAT THE PROPOSED MERGER |

Response to Interrogatory EL-62.

| 1 | | WILL PROVIDE SIGNIFICANT BENEFITS |
|----|-----------------|---|
| 2 | Q. | WAS CL&P ABLE TO PROVIDE ANY DOCUMENTATION |
| 4 | | SHOWING THE ACTUAL SAVINGS THAT HAVE BEEN |
| 5 | | ACHIEVED AS A RESULT OF OTHER ELECTRIC |
| 6 | | UTILITY MERGERS? |
| 7 | A. | No. The Company was not able to provide any analyses, reviews, |
| 8 | | surveys or reports concerning the documented, after-the-fact |
| 9 | | savings associated with electric utility mergers. ³⁶ |
| 10 | Q. | WAS EITHER COMPANY ABLE TO PROVIDE ANY |
| 11 | | STUDIES OR REPORTS WHICH ADDRESSED THE |
| 12 | | MAGNITUDE OF THE MERGER SAVINGS THAT HAVE |
| 13 | | BEEN ACHIEVED BY ELECTRIC UTILITIES THAT HAVE |
| 14 | | BEEN ACQUIRED BY OTHER COMPANIES? |
| | | |
| 15 | A. | No. ³⁷ |
| | A. Q. | No. ³⁷ WAS EITHER COMPANY ABLE TO PROVIDE ANY |
| | | |
| 16 | | WAS EITHER COMPANY ABLE TO PROVIDE ANY |

CL&P response to Interrogatory AG-23. CL&P response to Interrogatory OCC-80.

| 1 | A. | No. ³⁸ Neither company was able to provide any such studies, |
|----|----|---|
| 2 | | reports, calculations or workpapers, other than the synergy study, |
| 3 | | which they acknowledge was merely a rough approximation. |
| 4 | Q. | WAS EITHER COMPANY ABLE TO PROVIDE ANY |
| 5 | | STUDIES OR REPORTS WHICH SHOWED THE |
| 6 | | MAGNITUDE OF THE COSTS REQUIRED TO ACHIEVE |
| 7 | | OTHER ELECTRIC UTILITY MERGERS OR HOW THOSE |
| 8 | | COSTS COMPARE WITH THE ESTIMATED COSTS FOR |
| 9 | | THIS MERGER? |
| 10 | A. | No. ³⁹ |
| 11 | Q. | WAS CL&P ABLE TO SPECIFY WHAT COST SAVINGS, IF |
| 12 | | ANY, COULD BE ANTICIPATED IN CONNECTICUT UPON |
| 13 | | COMPLETION OF THE MERGER? |
| 14 | A. | No. CL&P only could say that the cost savings that will be |
| 15 | | attributed to Connecticut have not yet been determined and will not |
| 16 | | be determined until the work of the Transition Teams is |
| 17 | | completed. ⁴⁰ |

CL&P response to Interrogatory OCC-81. CL&P response to Interrogatory OCC-91. CL&P response to Interrogatory OCC-103.

| 1 | Q. | WERE CL&P AND CECONY ABLE TO PROVIDE DETAILS |
|----------------------------------|----|---|
| 2 | | CONCERNING THE BENEFITS THAT THEY CLAIM WILL |
| 3 | | RESULT FROM THE PROPOSED MERGER? |
| 4 | A. | No. Neither Company was able to cite any details regarding many |
| 5 | | of the benefits they claim will flow from the proposed merger. For |
| 6 | | example, the companies could not provide the following |
| 7 | | information requested by the OCC, the Attorney General or the |
| 8 | | DPUC staff: |
| 9 10 | | • The potential economic impact of the merger on the Connecticut economy. (Response to Interrogatory AG-07) |
| 11 12 13 14 15 | | • A breakdown of the claimed total merger savings of \$1.3 billion between (a) Con Ed versus NU, (b) regulated vs. non-regulated operations, and (c) each NU subsidiary. (Response to Interrogatory AG-19) |
| 16 17 18 19 | | • The specific new energy services that NU will be able to offer to customers as a result of the merger. (Response to Interrogatory AG-44) |
| 20 21 22 23 | | • How CEI will enhance service levels in Connecticut after a merger. (Response to Interrogatory EL-54) |
| 24 25 26 27 | | • Each synergy, cost saving and benefit that CECONY believes it will bring to the financial and operating results of NU during the first 10 years of the merger. (Response to Interrogatory EL-124) |
| 28 29 30 31 32 33 | | • The short-term (next 12 months) and long-term (12 to 24 months) non-financial, direct customer service benefits that NU and CECONY can guarantee to customers in Connecticut that will result exclusively from the merger, including specific improvements to the Company's current |
| 7.7 | | including specific improvements to the Company's current |

| 1 2 | | level of customer service. (Response to Interrogatory EL-128) |
|---------------------------------|----|---|
| 3 4 5 6 | | • The specific improvements that would be planned for the CL&P and YGS franchise areas if the merger were approved. (Response to Interrogatory EL-26) |
| 7 | | approved. (Response to Interrogatory LL-20) |
| 8 9 | | • Estimates of the impact of the merger on CL&P staffing and |
| 10 | | employment indicating the functional areas where the merger will cause an increase or decrease in employment or |
| 11 | | whether the increases or decreases will be in non- |
| 12 | | management, management or executive level employee. |
| 13 | | (Responses to Interrogatories AG-6 and OCC-109) |
| 14 | | (|
| 15 | | • The planned activities of the combined companies. |
| 16 | | (Response to Interrogatory OCC-38) |
| 17 | | |
| 18 | | Which of the various systems developed by CECONY to |
| 19 | | support reliability are not currently being used by NU. |
| 20 | | (Response to Interrogatory OCC-48) |
| 21 | | |
| 22 | | • Each of the work practices that CL&P will implement in |
| 23 | | Hartford and other major Connecticut cities as a result of the |
| 24 | | merger that the Company would not other implement if the |
| 2526 | | merger did not occur. (Response to Interrogatory OCC-157) |
| 27 | Q. | WERE NU AND CECONY ABLE TO PROVIDE STUDIES |
| 28 | | OR ANALYSES SUPPORTING THEIR CLAIMED MERGER |
| 29 | | BENEFITS? |
| 30 | A. | No. The companies were unable to provide any documentation that |
| 31 | | supports their claim that many benefits would be realized from the |
| 32 | | proposed merger. For example, CL&P was unable to provide any |
| 33 | | documentation: |

| 1 • | In add | lition to the synergy study, which it acknowledges is |
|------|---------|--|
| 2 | • | a rough approximation, that shows the (a) Operating |
| 3 | | encies to be generated by the combined companies, (b) |
| 4 | | omies of scale to be generated as a result of combining |
| 5 | | mpanies, or (c) Cross-selling opportunities available as |
| 6 | | sult of combining the companies. (Response to |
| 7 | Interro | ogatory OCC-7) |
| 8 | | |
| 9 | | dition to the synergy study, that supports any of the |
| 10 | follow | ring claims: |
| 11 | | |
| 12 | a. | That "customers will benefit from long-term synergy- |
| 13 | | related cost savings which would not be available |
| 14 | | absent the merger." (Response to Interrogatory OCC- |
| 15 | | 10) |
| 16 | | |
| 17 | b. | That " savings are presently expected to be realized |
| 18 | | over time in areas such as reduced operating costs |
| 19 | | and expenditures resulting from integration of |
| 20 | | corporate and administrative functions." (Response to |
| 21 | | Interrogatory OCC-10) |
| 22 | | |
| 23 | c. | That the combined companies will "realize significant |
| 24 | | long-term cost savings generated by merger-related |
| 25 | | growth and synergies." (Response to Interrogatory |
| 26 | | OCC-05) |
| 27 | | |
| 28 • | Which | n shows that, as a result of the merger, NU will be |
| 29 | able to |): |
| 30 | | |
| 31 | a. | Implement state-of-the-art technology across its |
| 32 | | operations, which are not currently present. |
| 33 | | |
| 34 | b. | Implement state-of-the-art maintenance and |
| 35 | | improvement of infra-structure. |
| 36 | | |
| 37 | c. | Improve customer services. |
| 38 | | |
| 39 | d. | Improve research and development. |
| 40 | | |
| 41 | e. | Improve call center operations. |

1 2 f. Improve information technology. (Response to 3 Interrogatory OCC-8) 4 5 Which supports the claim that "The combined company will 6 be a region-wide integrated energy supplier with an 7 enhanced ability to provide better service, more efficiently, at lower costs." (Response to Interrogatory OCC-10) 8 9 Which shows that the combination of companies will result 10 11 in "Greater purchasing power of the companies for items such as fuel and transportation services, general and 12 operational goods and services." (Response to Interrogatory 13 14 OCC-11) 15 16 Which shows that the combined companies will be able to 17 achieve greater financial stability and strength and greater opportunities for earnings and dividend growth. (Response 18 to Interrogatory OCC-13-SP01) 19 20 21 Upon which Mr. Morris relied for his conclusion that "...as 22 a stand-alone player, NU would have much less control over 23 its own destiny than the current CEI transaction offers." (Response to Interrogatory OCC-17) 24 25 26 Which supports Mr. Morris' statement that 27 customers benefit from combining with CEI, because a 28 region-wide integrated energy supplier is better able to serve them and satisfy their energy needs more efficiently." 29 30 (Response to Interrogatory OCC-19-SP01) 31 32 Upon which Mr. Morris relies for his statement that "The 33 new organization is going to need good employees and a larger organization with adequate financial resources will 34 35 provide current employees with options previously not 36 available." (Response to Interrogatory OCC-24) 37 38 Which shows that the combined companies can improve 39 their purchasing capabilities. (Response to Interrogatory 40 OCC-32) 41

| 2 3 | | efficient at utilizing existing warehouses. (Response to Interrogatory OCC-33) |
|--------|----|--|
| 4 | | |
| 5 | | Which shows that the merged utilities will contribute to the |
| 6 | | development of a competitive energy marketplace. |
| 7 8 | | (Response to Interrogatory OCC-35) |
| 9 | | • Which supports Mr. Schoenblum's statement that "The |
| 10 | | combination of the two companies should strengthen the |
| 11 | | ability of the operating companies to offer additional |
| 12 | | services to customers." (Response to Interrogatory OCC-47) |
| 13 | | |
| 14 | | • Which forms the basis for Mr. Schoenblum's claim that |
| 15 | | service and reliability improvements can be expected as a |
| 16 | | result of the merger. (Response to Interrogatory OCC-167) |
| 17 | | |
| 18 | Q. | PLEASE SUMMARIZE YOUR CONCLUSIONS |
| 19 | | REGARDING THE EVIDENCE PROVIDED BY CL&P AND |
| 20 | | CECONY REGARDING THE BENEFITS THEY CLAIM |
| 21 | | WILL RESULT FROM THE PROPOSED MERGER. |
| 22 | A. | The companies' Petition and supporting testimony makes many |
| 23 | | unsubstantiated claims for which neither company can provide any |
| 24 | | details, or supporting studies or analyses. Nor can either Company |
| 25 | | |
| د_ | | provide comparative analyses showing that their projected merger |
| 26 | | provide comparative analyses showing that their projected merger related costs are reasonable. Consequently, the DPUC should reject |
| | | |

| 1 | | will benefit from the proposed merger and shows that the claimed |
|-----------------------|-----|---|
| 2 | | merger related costs are reasonable. |
| 3 4 5 6 7 | IV. | CL&P CUSTOMERS SHOULD NOT HAVE TO PAY ANY COSTS RESULTING FROM THE CURRENT OUTAGE OF CECONY'S INDIAN POINT 2 NUCLEAR PLANT |
| 8 | Q. | WHY IS CECONY'S INDIAN POINT 2 NUCLEAR PLANT |
| 9 | | CURRENTLY SHUT DOWN? |
| 10 | A. | The plant has been shutdown since mid-February due to a steam |
| 11 | | generator tube leak. |
| 12 | Q. | SHOULD CL&P'S CUSTOMERS BEAR ANY COSTS |
| 13 | | RELATED TO THIS OUTAGE? |
| 14 | A. | No. CL&P's customers should not bear any O&M costs, |
| 15 | | replacement power costs, or capital repair expenditures related to |
| 16 | | or resulting from this outage. The DPUC also must ensure that no |
| 17 | | costs related to or resulting from the outage are indirectly allocated |
| 18 | | to Connecticut customers. |
| 19 20 21 | V. | CL&P SHOULD NOT BE ALLOWED TO RECOVER ANY NUCLEAR DIVESTITURE INCENTIVE COSTS AS PART OF AN ACQUISITION PREMIUM |
| 22 23 | Q. | PLEASE EXPLAIN WHY YOU MEAN BY NUCLEAR |
| 24 | | DIVESTITURE INCENTIVE COSTS. |

| A. | There is a term in the merger agreement between Consolidated |
|----|--|
| | Edison and Northeast Utilities under which NU shareholders would |
| | have the right to receive an additional \$1.00 in value per share of |
| | stock if a definitive agreement to sell its interests (other than that |
| | held by PSNH in Millstone 3) in Millstone Units 2 and 3 is entered |
| | into and is recommended by the UOMA on or before the later of |
| | December 31, 2000 or the closing of the merger. This term does |
| | not apply to NU's ownership interest in Seabrook.41 |
| | |

9 Q. WHAT IS THE POTENTIAL VALUE OF THIS MERGER 10 TERM TO NU SHAREHOLDERS?

11 A. CL&P has said that this merger term could mean an additional \$137,246,329 to NU shareholders.

13 Q. WHY SHOULDN'T THIS \$137,246,329 BE RECOVERED 14 FROM RATEPAYERS?

Other OCC witnesses have addressed the propriety of allowing

CL&P and CECONY to recover the acquisition premium from

ratepayers. I would like to add that the Company is already

guaranteed that it will recover the full value of its prudent

investments in Millstone Units 2 and 3 through the payments it will

receive when it sells the plants and its recovery of the resulting

⁴¹ CL&P Response to Interrogatory OCC-133.a.

stranded costs from ratepayers. If the DPUC allows CL&P to recover this additional \$137 million from its customers, either through a rate increase or by allowing the companies to keep cost savings achieved through the merger, ratepayers actually will be paying, and the Company's shareholders will be recovering, more than 100% of the stranded investments in the plants. This should not be permitted.

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A.

Q.

If CECONY's shareholders want to give \$137 million to NU's shareholders as a reward for divesting Millstone Units 2 and 3 as soon as possible, those shareholders, and not CL&P's customers, should pay that reward.

ARE NU AND CECONY COMMITTED TO PURSUING THE **PROPOSED MERGER EVEN** IF A **DEFINITIVE** AGREEMENT TO SELL MILLSTONE UNITS 2 AND 3 IS NOT **ENTERED INTO** OR HAS **NOT BEEN** RECOMMENDED BY THE UOMA ON OR BEFORE THE LATER OF DECEMBER 31, 2000, OR THE CLOSING OF THE MERGER?

Yes. Consequently, the \$137 million payment to NU shareholders cannot be said to be an essential cost or condition of the merger.

- 1 Q. DOES THIS COMPLETE YOUR TESTIMONY AT THIS
- 2 **TIME?**
- 3 A. Yes.